

Commodity Futures Trading Commission FOIA Annual Report for 10/01/2018 – 09/30/2019

January 14, 2020

The following **Annual Freedom of Information Act** report covers the Period 10/01/2018, through 09/30/2019, as required by 5 U.S.C. 552.

I. Basic Information Regarding Report

1. Provide name, title, address, and telephone number of person(s) to be contacted with questions about the Report.

Rosemary Bajorek Attorney-Advisor Commodity Futures Trading Commission Three Lafayette Centre 1155 21st Street, N.W. Washington, D.C. 20581 Phone: (202) 418-5912

2. Provide an electronic link for access to the Report on the agency Web site.

https://www.cftc.gov/FOI/foiareadingrooms.html

3. Explain how to obtain a copy of the Report in paper form.

Submit an electronic FOIA request form at: https://forms.cftc.gov/Forms/FOIARequest.aspx

OR

Submit a request by email to: FOIAsubmissions@cftc.gov

OR

Send a written request to:

FOIA Office Commodity Futures Trading Commission Three Lafayette Centre 1155 21st Street, N.W. Washington, D.C. 20581

II. Making a FOIA Request

1. Provide names, addresses, and telephone numbers of all individual agency components that receive FOIA requests.

The CFTC has only one component that receives FOIA requests. Regardless of how a request is submitted, it should be addressed as follows:

Freedom of Information Act Request FOIA Office Commodity Futures Trading Commission Three Lafayette Centre 1155 21st Street, N.W. Washington, D.C. 20581

The main FOIA contact email address is: FOIAsubmissions@cftc.gov

2. Provide a brief description of why some requests are not granted and an overview of certain general categories of the agency's records to which the FOIA exemptions apply.

The CFTC receives requests for records regarding a company's business transactions and requests for records regarding the CFTC's law enforcement investigations. The majority of requests that are fully or partially denied are denied because disclosure is prohibited by statutory constraints or because disclosure would interfere with ongoing law enforcement activities.

3. Provide a functional electronic link to agency FOIA regulations, including the agency's fee schedule. (NOTE: Agency FOIA Regulations were formerly listed at Section XI of the human-readable version of the Report).

https://www.cftc.gov/FOI/foiarequests.html https://www.cftc.gov/FOI/cftcfoiaguide.html

III. Acronyms, Definitions, and Exemptions

Provide any agency-specific acronyms or terms used in this Report.

Component Abbreviation	Component Name
CFTC	Commodity Futures Trading Commission

- 1. Include the following definitions of terms used in this Report:
- a. **Administrative Appeal** a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.
- b. **Average Number** the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.
- c. **Backlog** the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.
- d. **Component** for agencies that process requests on a decentralized basis, a "component" is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.
- e. **Consultation** the procedure whereby the agency responding to a FOIA request first forwards a record to another agency or component within the same agency for its review because that other agency has an interest in the document. Once the agency in receipt of the consultation finishes its review of the record, it responds back to the agency or component within the same agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.
- f. **Exemption 3 Statute** a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.
- g. **FOIA Request** a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a "third-party" request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., "first-party" requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act "systems of records" or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report. Additionally, a FOIA request includes records referred to the agency for processing and direct response to the requester. It does not, however, include records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)
- h. Full Grant an agency decision to disclose all records in full in response to a FOIA request.
- i. **Full Denial** an agency decision not to release any records in response to a FOIA request because the records are exempt in their entireties under one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.
- j. **Median Number** the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.
- k. **Multi-Track Processing** a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in

one or more other tracks. Requests granted expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.

- **i. Expedited Processing** an agency will process a FOIA request on an expedited basis when a requester satisfies the requirements for expedited processing as set forth in the statute and in agency regulations.
- **ii. Simple Request** a FOIA request that an agency using multi-track processing places in its fastest (non-expedited) track based on the low volume and/or simplicity of the records requested.
- **iii. Complex Request** a FOIA request that an agency using multi-track processing places in a slower track based on the high volume and/or complexity of the records requested.
- l. **Partial Grant/Partial Denial** in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.
- m. **Pending Request or Pending Administrative Appeal** a request or administrative appeal for which an agency has not taken final action in all respects.
- n. **Perfected Request** a request for records which reasonably describes such records and is made in accordance with published rules stating the time, place, fees (if any) and procedures to be followed.
- o. **Processed Request or Processed Administrative Appeal** a request or administrative appeal for which an agency has taken final action in all respects.
- p. **Range in Number of Days** the lowest and highest number of days to process requests or administrative appeals.
- q. **Time Limits** the time period in the statute for an agency to respond to a FOIA request (ordinarily twenty working days from receipt of a perfected FOIA request).
- 2. Include the following concise descriptions of the nine FOIA exemptions:
- a. **Exemption 1**: classified national defense and foreign relations information
- b. **Exemption 2**: information that is related solely to the internal personnel rules and practices of an agency
- c. Exemption 3: information that is prohibited from disclosure by another federal law
- d. Exemption 4: trade secrets and other confidential business information
- e. Exemption 5: inter-agency or intra-agency communications that are protected by legal privileges
- f. **Exemption 6**: information involving matters of personal privacy
- g. **Exemption 7**: records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C)

could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual.

- h. Exemption 8: information relating to the supervision of financial institutions
- i. Exemption 9: geological information on wells

IV. Exemption 3 Statutes

Statute	Type of Information Withheld	Case Citation	Agency / Component	Number of Times Relied upon by Agency / Component	Total Number of Times Relied upon by Agency Overall
7 U.S.C. § 12(a)(1) (Commodity Exchange Act)	"[D]ata and information that would separately disclose the business transactions or market positions of any person and trade secrets or names of customers," as well as certain other information concerning, or obtained in, the course of the Commission's investigation under the Commodity Exchange Act	Hunt v. CFTC, 484 F. Supp. 47, 49 (D.D.C. 1979)	CFTC	9	9
7 U.S.C. § 26(h)(2)(A) (CEA)	"[A]ny information, including information provided by a whistleblower to the Commission, which could reasonably be expected to reveal the identity of a whistleblower, unless and until required to be disclosed to a defendant or respondent in connection with a public proceeding instituted by the Commission or any entity described in subparagraph (C)."	N/A	CFTC	4	4

V.A. FOIA REQUESTS -- RECEIVED, PROCESSED AND PENDING FOIA REQUESTS

Agency / Component	Number of Requests Pending as of Start of Fiscal Year	Number of Requests Received in Fiscal Year	Number of Requests Processed in Fiscal Year	Number of Requests Pending as of End of Fiscal Year
CFTC	41	138	164	15
AGENCY OVERALL	41	138	164	15

After reviewing its database, CFTC adjusted the number of requests pending as of the start of the Fiscal Year.

V.B.(1). DISPOSITION OF FOIA REQUESTS -- ALL PROCESSED REQUESTS

		Number	Number		Number of Full Denials Based on Reasons Other than Exemptions									
Agency / Component	Number of Full	of Partial Grants /	of Full Denials Based on Exemptio		All Records Referred to Another Component or Agency	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper FOIA Request for Other Reason	Not Agency	Duplicate Request	Other *Explain in Chart Below	TOTAL	
CFTC	35	39	20	30	0	13	9	5	3	2	1	7	164	
AGENCY OVERALL	35	39	20	30	0	13	9	5	3	2	1	7	164	

V.B.(2). DISPOSITION OF FOIA REQUESTS -- "OTHER" REASONS FOR "FULL DENIALS BASED ON REASONS OTHER THAN EXEMPTIONS"

Agency / Component	Description of "Other" Reasons for Denials from Chart B(1)	Number of Times "Other" Reason Was Relied Upon	TOTAL
CFTC	Directed Requester to Publicly Available Information	7	7
AGENCY OVERALL			7

V.B.(3). DISPOSITION OF FOIA REQUESTS -- NUMBER OF TIMES EXEMPTIONS APPLIED

Agency / Component	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
CFTC	0	1	12	21	18	31	13	0	7	1	0	0	0	0
AGENCY OVERALL	0	1	12	21	18	31	13	0	7	1	0	0	0	0

VI.A. ADMINISTRATIVE APPEALS OF INITIAL DETERMINATIONS OF FOIA REQUESTS -- RECEIVED, PROCESSED, AND PENDING ADMINISTRATIVE APPEALS

Agency / Component	Number of Appeals Pending as of Start of Fiscal Year	Number of Appeals Received in Fiscal Year	Number of Appeals Processed in Fiscal Year	Number of Appeals Pending as of End of Fiscal Year
CFTC	0	2	2	0
AGENCY OVERALL	0	2	2	0

VI.B. DISPOSITION OF ADMINISTRATIVE APPEALS -- ALL PROCESSED APPEALS

Agency / Component	Number Affirmed on Appeal	Number Partially Affirmed & Partially Reversed/Remanded on Appeal	Number Completely Reversed/Remanded on Appeal	Number of Appeals Closed for Other Reasons	TOTAL
CFTC	1	0	1	0	2
AGENCY OVERALL	1	0	1	0	2

VI.C.(1). REASONS FOR DENIAL ON APPEAL -- NUMBER OF TIMES EXEMPTIONS APPLIED

Agency / Component	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
CFTC	0	0	0	0	1	1	0	0	0	0	0	0	0	0
AGENCY OVERALL	0	0	0	0	1	1	0	0	0	0	0	0	0	0

VI.C.(2). REASONS FOR DENIAL ON APPEAL -- REASONS OTHER THAN EXEMPTIONS

Agency / Component	No Records	Records Referred at Initial Request Level	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper Request for Other Reasons	Not Agency Record	Duplicate Request or Appeal	Litigation	Appeal Based Solely on Denial of Request for Expedited Processing	in chart below
CFTC	0	0	0	0	0	0	0	0	0	0	1
AGENCY OVERALL	0	0	0	0	0	0	0	0	0	0	1

VI.C.(3). REASONS FOR DENIAL ON APPEAL -- "OTHER" REASONS

Agency / Component	Description of "Other" Reasons for Denial on Appeal from Chart C(2)	Number of Times "Other" Reason Was Relied Upon	TOTAL
CFTC	Agency Performed Adequate Search	1	1
AGENCY OVERALL			1

VI.C.(4). RESPONSE TIME FOR ADMINISTRATIVE APPEALS

Agency / Component	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
CFTC	10.5	10.5	9	12
AGENCY OVERALL	10.5	10.5	9	12

VI.C.(5). TEN OLDEST PENDING ADMINISTRATIVE APPEALS

Agency / Component		10th Oldest Appeal	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Appeal
	Date of Appeal	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
CFTC	Number of Days Pending	0	0	0	0	0	0	0	0	0	0
AGENCY	Date of Appeal	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
OVERALL	Number of Days Pending	0	0	0	0	0	0	0	0	0	0

$\begin{tabular}{ll} VII.A.\ FOIA\ REQUESTS -- \ RESPONSE\ TIME\ FOR\ ALL\ PROCESSED\ PERFECTED\ REQUESTS \end{tabular}$

		SIM	PLE			COM	PLEX		EXPEDITED PROCESSING				
Agency / Component	Median Number of Days	Average Number of Days	Number	Number	Number	Number	Number	Highest Number of Days	Number	Number	Number	Number	
CFTC	36	78.03	<1	377	64.5	138.44	<1	481	37	37	6	68	
AGENCY OVERALL	36	78.03	<1	377	64.5	138.44	<1	481	37	37	6	68	

VII.B. PROCESSED REQUESTS -- RESPONSE TIME FOR PERFECTED REQUESTS IN WHICH INFORMATION WAS GRANTED

		SIM	PLE			COM	PLEX		EXPEDITED PROCESSING			
Agency / Component		Average Number of Days		Number	Number	Number	Number	Highest Number of Days	Number	Number	Number	Number
CFTC	54	84.46	<1	335	69.5	172.22	8	481	37	37	6	68
AGENCY OVERALL	54	84.46	<1	335	69.5	172.22	8	481	37	37	6	68

VII.C. PROCESSED SIMPLE REQUESTS -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
CFTC	49	15	12	8	4	4	3	3	3	2	10	7	0	120
AGENCY OVERALL	49	15	12	8	4	4	3	3	3	2	10	7	0	120

VII.C. PROCESSED COMPLEX REQUESTS -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
CFTC	6	8	2	5	0	1	0	0	1	1	4	4	2	34
AGENCY OVERALL	6	8	2	5	0	1	0	0	1	1	4	4	2	34

VII.C. PROCESSED REQUESTS GRANTED EXPEDITED PROCESSING -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
CFTC	1	0	0	1	0	0	0	0	0	0	0	0	0	2
AGENCY OVERALL	1	0	0	1	0	0	0	0	0	0	0	0	0	2

VII.D. PENDING REQUESTS -- ALL PENDING PERFECTED REQUESTS

	SIMPLE				COMPLEX	ζ	EXPEDITED PROCESSING				
Agency / Component	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days		
CFTC	4	13.5	13	11	133	151	0	N/A	N/A		
AGENCY OVERALL	4	13.5	13	11	133	151	0	N/A	N/A		

VII.E. PENDING REQUESTS -- TEN OLDEST PENDING PERFECTED REQUESTS

Agency / Component		10th Oldest Request	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Request
	Date of Receipt	2019- 09-09	2019- 08-28	2019- 07-03	2019- 06-21	2019- 03-22	2019- 03-21	2018- 12-21	2018- 10-12	2018- 05-29	2017- 11-15
CFTC	Number of Days Pending	15	22	61	69	133	134	194	242	337	470
AGENCY	Date of Receipt	2019- 09-09	2019- 08-28	2019- 07-03	2019- 06-21	2019- 03-22	2019- 03-21	2018- 12-21	2018- 10-12	2018- 05-29	2017- 11-15
OVERALL	Number of Days Pending	15	22	61	69	133	134	194	242	337	470

VIII.A. REQUESTS FOR EXPEDITED PROCESSING

Agency / Component	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number Adjudicated Within Ten Calendar Days
CFTC	3	6	10	18.44	6
AGENCY OVERALL	3	6	10	18.44	6

VIII.B. Requests for Fee Waiver

Agency / Component	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate
CFTC	17	9	9	57.38
AGENCY OVERALL	17	9	9	57.38

IX. FOIA Personnel and Costs

	P	PERSONNEL			COSTS	
Agency / Component	Number of "Full-Time FOIA Employees"	Number of "Equivalent Full-Time FOIA Employees"	Total Number of "Full- Time FOIA Staff"	Processing Costs	Litigation- Related Costs	Total Costs
CFTC	2	1.00	3.00	201488.07	0.00	201488.07
AGENCY OVERALL	2	1.00	3.00	201488.07	0.00	201488.07

X. Fees Collected for Processing Requests

Agency / Component	Total Amount of Fees Collected	Percentage of Total Costs
CFTC	0.00	0.0000
AGENCY OVERALL	0.00	0.0000

XI.A. Number of Times Subsection (C) Used

Agency / Component	Number of Times Subsection Used
CFTC	0
AGENCY OVERALL	0

N/A

XI.B. Number of Subsection (A)(2) Postings

	Number of	Number of Records
Agency / Component	Records Posted by	Posted by Program
	the FOIA Office	Offices
CFTC	0	1
AGENCY		
OVERALL	0	1

XII.A. Backlogs of FOIA Requests and Administrative Appeals

	Number of	Number of		
A conox / Commonant	Backlogged	Backlogged		
Agency / Component	Requests as of	Appeals as of End		
	End of Fiscal Year	of Fiscal Year		
CFTC	8	0		
AGENCY				
OVERALL	8	0		

XII.B. CONSULTATIONS ON FOIA REQUESTS -- RECEIVED, PROCESSED, AND PENDING CONSULTATIONS

Agency / Component	Number of Consultations Received from Other Agencies that were Pending at the Agency as of Start of the Fiscal Year	Number of Consultations Received from Other Agencies During the Fiscal Year	Number of Consultations Received from Other Agencies that were <u>Processed</u> by the Agency During the Fiscal Year	Number of Consultations Received from Other Agencies that were Pending at the Agency as of End of the Fiscal Year
CFTC	1	5	6	0
AGENCY OVERALL	1	5	6	0

XII.C. CONSULTATIONS ON FOIA REQUESTS -- TEN OLDEST CONSULTATIONS RECEIVED FROM OTHER AGENCIES AND PENDING AT THE AGENCY

Agency / Component		10th Oldest Consultation	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Consultation
	Date	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
CFTC	Number of Days	0	0	0	0	0	0	0	0	0	0
AGENCY	Date	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
OVERALL	Number of Days	0	0	0	0	0	0	0	0	0	0

XII.D.(1). COMPARISON OF NUMBERS OF REQUESTS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- REQUESTS RECEIVED AND PROCESSED

		FREQUESTS SIVED	NUMBER OF REQUESTS <u>PROCESSED</u>		
Agency / Component	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report	
CFTC	134	138	121	164	
AGENCY OVERALL	134	138	121	164	

XII.D.(2). COMPARISON OF NUMBERS OF REQUESTS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- BACKLOGGED REQUESTS

Agency / Component	Number of Backlogged Requests as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Requests as of End of the Fiscal Year from Current Annual Report
CFTC	33	8
AGENCY OVERALL	33	8

XII.E.(1). COMPARISON OF NUMBERS OF ADMINISTRATIVE APPEALS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- APPEALS RECEIVED AND PROCESSED

		F APPEALS IVED	NUMBER OF APPEALS PROCESSED		
Agency / Component	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report	
CFTC	1	2	1	2	
AGENCY OVERALL	1	2	1	2	

XII.E.(2). COMPARISON OF NUMBERS OF ADMINISTRATIVE APPEALS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- BACKLOGGED APPEALS

Agency / Component	Number of Backlogged Appeals as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Appeals as of End of the Fiscal Year from Current Annual Report
CFTC	0	0
AGENCY OVERALL	0	0